



2014-2015

DRAFT

CAPER

CONSOLIDATED ANNUAL PERFORMANCE EVALUATION REPORT AND REPROGRAMMING

COMMUNITY DEVELOPMENT BLOCK GRANT
HOME INVESTMENT PARTNERSHIPS PROGRAM
EMERGENCY SOLUTIONS GRANT



I. GENERAL INFORMATION

A. Executive Summary

The Consolidated Annual Performance and Evaluation Report (CAPER) is a summary of the progress made by the City of Arlington to achieve the goals identified in the 2010-2015 Consolidated Plan and the Program Year 2014 Action Plan. The Consolidated Plan is a five-year plan that establishes objectives for the City's use of Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG) funds received from the U.S. Department of Housing and Urban Development (HUD). The Action Plan is an annual plan that defines goals and strategies for the use of these funds in support of Consolidated Plan objectives. Program Year 2014 (PY2014) was the fifth year of the 2010-2015 Consolidated Plan.

CDBG, HOME and ESG funds received during PY2014 (July 1, 2014 through June 30, 2015) enabled the City of Arlington to improve housing, strengthen neighborhoods, and provide necessary services for low- and moderate-income residents. The City is pleased to report significant accomplishments in meeting performance objectives, which are highlighted below.

Neighborhood Revitalization Strategy Area (NRSA) Highlights

- ✦ Construction of 4 affordable homes were completed in the NRSA using HOME funds of which two were sold. These new, energy star certified homes were purchased by eligible first-time home buyers.



- ✦ Code compliance completed 2,589 inspections at 1,636 unduplicated properties in the NRSA as part of a comprehensive revitalization strategy to improve neighborhoods and increase public health and safety. 2,892 violation notices were issued with 1,435 violations corrected by property owner. During PY14, 92 violations were corrected with other sources of funds including the use of City General funds in the NRSA.

- ✦ Adult Literacy classes were provided by Water from the Rock, a Community-Based Development Organization (CBDO) in the NRSA. In PY14, 75 students attended GED or ESL classes, 37 clients participated in a job readiness program, and 525 clients were provided with food pantry services.

- ✦ Senior Citizens Services provided transportation Monday through Friday to seniors living in the central Arlington target area, which allowed otherwise-isolated seniors access to daily programs and nutritious meals, as well as necessary grocery and pharmacy trips. In PY2014, 5,167 one-way trips were provided to 79 seniors.

Affordable Housing Highlights

- ✦ Housing rehabilitation grants were provided to 61 low- to moderate-income households to address emergency conditions and/or to improve substandard housing conditions. Twenty-three house-

holds received full rehabilitation 31 received emergency repairs, and seven households received Architectural Barrier Removal grants to improve accessibility for persons with disabilities.

- The Arlington Homebuyers' Assistance Program (AHAP) provided funds for down-payment and closing costs to help 25 families buy their first home. Homebuyers received a minimum of ten hours of education and counseling before the purchase to ensure a successful transition to homeownership. An additional 87 individuals received a variety of housing counseling services in addition to classes on budgeting, home maintenance, and foreclosure prevention. A total of 481 households attended a home buyer orientation and training session.
- An Open House event showcased a single-family home that was rebuilt and sold to a single mother and reservist with the United States Air Force. The Tarrant County Housing Partnership (TCHP) worked with the Citi Military Veterans Network, City of Arlington HOME funds, Home Depot, Keller Williams Realty and Don Sneed Construction Inc. (DSCI) to acquire land and rehabilitate a vacant and foreclosed house in a low-income target area in East Arlington. Prior to purchasing this home, the family lived in a small one-bedroom apartment. They are excited to settle into a new home, with 4 bedrooms, a yard, accessible kitchen and plenty of space.
- Temporary rental assistance was provided to 72 low-income households through the Tenant-Based Rental Assistance (TBRA) program. Families in the program must be sponsored by a non-profit organization and attend case management sessions leading to self-sufficiency.

Homeless Services Highlights

- Emergency shelter: Temporary shelter was provided to 1,511 homeless individuals last year at the Arlington Life Shelter, Salvation Army, and SafeHaven.



The total served included 528 children (35%) and 983 adults (65%).

- The City of Arlington participated in the Tarrant County Homeless Coalition, which received \$11,753,717 in competitive Continuum of Care funds to provide a continuum of homeless services in Tarrant County.
- In PY2014, 21 households consisting of 64 individuals were rapidly rehoused by SafeHaven of Tarrant County and YWCA of Fort Worth and Tarrant County.
- The City utilized state funding for the Homeless Housing and Services Program (HHSP) to help prevent homelessness through, temporary rental assistance and support services to 97 households.

Highlighted Services for Persons with Special Needs

- ✦ Senior Citizen Services provided 12,676 meals to 261 seniors. Meals on Wheels delivered 3,350 hot meals to the homes of 23 seniors and persons with disabilities during the program year.
- ✦ AIDS Outreach Center provided HIV testing and risk reduction counseling services to 159 persons.
- ✦ Recovery Resource Council provided substance abuse counseling and referrals to 211 individuals.
- ✦ Advocates for Special People provided day habilitation services for 77 adults with physical and mental disabilities.
- ✦ Seven (7) households received architectural barrier removal for persons with disabilities and senior citizens through the City's Housing Rehabilitation Program.
- ✦ Rental vouchers were provided to 160 households through the Arlington Housing Authority programs including Tenant Based Rental Assistance, Supportive Housing and Shelter Plus Care (SPC). One hundred fifty-three of these households also received case management designed to coordinate housing and services for homeless persons with disabilities.



Community Development Highlights

- ✦ Public Services programs were funded with the maximum amount allowed – 15 percent of the CDBG allocation. Nineteen non-profit organizations, the City Parks & Recreation Department, and the Public Library provided services to approximately 13,589 persons. Organizations offered services such as transportation, job skills training, child care, meals for seniors, tutoring and mentoring for youth, dental health services, and case management for persons with HIV/AIDS.



- ✦ The United Way of Arlington hosted a "Report to the Community" which provided an overview of research focused on identifying the needs of Arlington residents as they age. United Way Arlington is supported, in part, with CDBG funds. United Way Arlington assists the City in identifying priority community needs and coordinating plans and programs to improve lives in Arlington. The report on aging will be used to guide the use of future grant funding in meeting the needs of older Arlington residents.

- ✦ United Way – Arlington facilitated the Financial Stability Partnership and Arlington Resource Sharing Group, which successfully increased community awareness of the Earned Income Tax Credit (EITC) and financial literacy programs. A total of 2,956 Arlington tax returns were prepared at five Arlington VITA sites by Foundation Communities and volunteers yielding \$4,608,531 in tax refunds. The programs claimed a total of \$2,426,502 in Earned Income Tax Credit for 364 residents receiving tax preparation assistance.

- Youth services included dental health education, day camps, one-on-one mentoring, computer classes, educational tutoring, health and life skills training, and after-school programming. Over 10,258 low-income Arlington youth benefited from these programs.
- East Arlington Street Rebuild, Phase I and II: CDBG funds were used to improve neighborhood infrastructure on Lovers Lane, Lackland Street, Glynn Oaks Drive, Southmoor Drive, and adjacent cul-de-sacs. Phase III and IV will include Barton and Kimberly Drives.

Fair Housing Activities

On February 10, 2015, the Arlington City Council passed a resolution authorizing the submission of the 2014-2015 Analysis of Impediments to Fair Housing Choice to the United States Department of Housing and Urban Development and to implement the recommended actions to address potential impediments to fair housing in Arlington. The results of the study concluded the city must remove five impediments to fair housing. The following impediments included: increased awareness, outreach and education, limited supply of affordable housing, lack of widely publicized complaint and enforcement structure, government policies, and awareness of potential discrimination.



Remedial actions to address all impediments to fair housing for all people residing within the city have begun. The City of Arlington has rolled out phase one of its public awareness campaign on fair housing. As part of the public awareness campaign, residents of Arlington will now have access to fair housing related information and content available on the new and improved website located at www.arlingtontx.gov/fair-housing, as well as all of the social media sites such as Facebook, Twitter, and YouTube. Public service announcements will be posted on electronic billboards throughout the city informing the public about their fair housing rights and how file a complaint. Also, the campaign will include public service announcements on several radio stations and the local cable channel within in the city. Finally, marketing and promotional items will be used to inform the general public about fair housing awareness, complaint, and the enforcement process.

The City of Arlington participated in the City of Dallas' Fair Housing Symposium themed Sustainable Communities: Strategies for Innovation and Regional Cooperation. The event centered around the celebration of National Fair Housing Month and on finding answers to build sustainable communities to enhance the quality of life for all while investing in relationships that will produce the framework for regional cooperation. The City of Arlington must comply with all Fair Housing laws to protect citizens and other housing related groups from housing discrimination as stipulated in the City's Fair Housing Ordinance. The City of Arlington is committed to affirmatively furthering fair housing for all persons, and plans to use ideas from the symposium along with the new Analysis of Impediments to Fair Housing to further fair housing in Arlington.

In the PY2015, the city plans to hold quarterly focus groups meetings on fair housing related topics to educate the general public, host a fair housing symposium commemorating April as National Fair Housing Month, and a Homeownership Fair celebrating National Homeownership Month in June.

Progress Meeting Consolidated Plan Objectives

Overall, the City concluded the fifth year of the 2010-2015 Consolidated Plan with strong performances in all areas of housing and community development. Table 1 in the following section provides a summary of progress attained toward each Consolidated Plan and Annual Action Plan objective.

B. Program Information

1. Assessment of goals and objectives

a. Accomplishments in attaining five-year and one-year goals and objectives

Table 1: Summary of Consolidated Plan/Action Plan Objectives

OBJECTIVE	ANNUAL GOALS			FIVE-YEAR GOALS		
	Goal	Actual	%	Goal	Actual To Date	%
Affordable Housing						
Homebuyer's Assistance to Households	31	25	81%	212	161	76%
Housing Rehabilitation to Households	70	61	87%	350	372	106%
Rental Assistance to Households	40	72	180%	200	430	215%
Homeowner Education and Financial Stability	10	28	280%			
Acquisition/Rehabilitation/New Construction (CHDO)	4	4	100%	20	14	70%
Homeless Services						
Emergency Shelter for Homeless	1500	1,511	101%			
Case Management & Support Services (unduplicated)	1,000	1003	100%			
Case Management -- Transitional and Permanent Housing	70	77	110%			
Homeless Prevention (households)	20	97	485%			
Rapid Rehousing (households)	10	21	210%			
Services for Persons with Special Needs						
Housing Rehabilitation for Elderly and/or Disabled	25	25	100%	125	158	127%
Meals and Case Management for Elderly and Disabled	184	222	112%			
Transportation for Elderly and Disabled	80	79	99%			
Day Habilitation for Persons with Disabilities	50	77	154%			
Case Management for Persons with HIV/AIDS	100	159	159%			
Case Management for Persons with Mental Health Problems/Substance Abuse	100	211	211%			
Other Community Development						
Youth Services	1,390	1,428	103%			
Transportation for Low-Income and Homeless Persons (to jobs, training, health and social services)	442	530	120%			
Victim Services	95	69	73%			
Adult Literacy/ESL	1,000	1,455	146%			
Foster Child Advocacy Services	30	30	100%			
Health Services	7,645	8,929	117%			
Demolition/Clearance	1	0	0%	10	5	50%
Neighborhood Infrastructure Projects	1	1	100%	5	4	80%
Public Facility Improvements	2	3	150%	2	5	250%
Central Arlington Neighborhood Revitalization Strategy Area (NRSA)*						
Housing Units Reconstructed and Occupied	1	2	200%	10	9	90%
Public Facility Projects	1	3	300%	3	5	167%
Code Compliance (households)	1,000	1,636	164%	5,000	7,599	152%
Anti-Poverty Strategy						
Child Care	24	24	100%			
Earned Income Tax Credit Outreach/Tax Refund Assistance	500	2,956	591%			
Credit Repair	10	28	280%			

*All NRSA activities except for Code Compliance are subsets of city-wide goals.

b. *Explanation of goals where progress was not made or activities are falling behind schedule*

Arlington Homebuyer's Assistance Program (AHAP) assisted 25 households to purchase their first home, which was 81 percent of the goal. This activity was below the projected goal due to a struggling housing market and more restrictive regulations for home mortgage loan lenders.

Housing Rehabilitation project completions were also lower than the projected goal during the program year primarily due to some unexpected staffing issues, which have now been resolved. There is a great demand for this program and in prior years, this activity exceeded its goal. This program exceeded the five-year goal of services 350 households by assisting 372 home-owners.

Victim Services, a public service agency, specializing in battered and abused women fell below the targeted goal during PY14. This was due in part to a downward trend in the demand of women seeking services in the City of Arlington from the local provider. The provider has provided statistics to show the declining trend analysis. Future goal projections for victim services have been adjusted for the upcoming PY15.

The Demolition and Clearance projections were also lower than expected. The city did not identify CDBG-eligible properties for demolition during the program year, but demolished five properties during the 5-year period.

c. *Breakdown of grant funds by activities*

Table 2: Program Year 2013 Priority Needs Expenditures*

ACTIVITY	CDBG	HOME	ESG	TOTAL
AFFORDABLE HOUSING	\$1,151,896	\$1,094,816	\$-	\$2,246,712
HOMELESSNESS	\$68,968	\$150,000	\$229,661	\$448,628
SPECIAL NEEDS	\$43,552	\$150,000	\$-	\$193,552
COMMUNITY DEVELOPMENT	\$733,657	\$-	\$-	\$733,657
CENTRAL ARLINGTON NRSA	\$156,334	\$258,374	\$101,609	\$516,317

*Total activities reflect actual expenditures during Program Year 2014 (July 1, 2014 to June 30, 2015) toward broad priority categories as identified in the Consolidated Plan, and may include some duplication across categories.

C. Reprogramming from Prior Year Resources

a. CDBG Reprogramming

The City of Arlington is proposing to reprogram funding that has not been used in prior program years into PY16 Action Plan projects that need additional funding. Table 3 discusses the sources and uses of proposed CDBG reprogramming.

Table 3: Balances Available for Reprogramming – CDBG

Activity	From	To	Balance to Be Reprogrammed
PY14 Community Development Block Grant (CDBG)			
General Admin	\$49,443.95		
Fair Housing Study	152.95		
United Way Arlington	670.93		
AIDS Outreach	41.45		
Arlington Reads (Library)	2,423.44		
Big Brothers Big Sisters	103.79		
Boys and Girls Club	754.28		
Water From the Rock	2,120.11		
NRSA Code Compliance	29,349.87	PY16 Action Plan	
	85,060.77		85,060.77

b. ESG and HOME Reprogramming

The City of Arlington is proposing to reprogram ESG funding that has not been used in prior program years into Rapid Rehousing. Table 4 discusses the sources and uses of proposed ESG and HOME reprogramming.

Table 4: Balances Available for Reprogramming – ESG and HOME

Activity	From	To	Balance to be Reprogrammed
PY14 Emergency Solutions Grant			
Safe Haven Rapid Rehousing	\$26.00	\$761.00	
Homeless Management Info	735.00		
Total	\$761.00		\$761.00
PY14 HOME Investment Partnerships			
General Admin	\$27,424.03		
		PY16 Action Plan	\$27,424.03

Public Hearing and Comment Period

Each year, the CAPER provides Arlington citizens the opportunity to review the results of the City's use of CDBG, HOME and ESG funds. The draft report was made available to the public on August 10, 2015, through the City of Arlington's Community Development and Planning Department, Grants Management Division, at City Hall, 101 W. Abram St., Arlington, Texas 76010. Copies of the report are also available for public review at local libraries, the City Secretary's Office, and the City website at: <http://www.arlington-tx.gov/cdp/grants/planningandreporting/>.

A 30-day public comment period began on August 10, 2015 and will end on September 9, 2015. Written comments should be submitted by email to GrantsManagement@arlingtontx.gov, or fax at 817-459-6253, or by mail to

Grants Management
PO Box 90231, MS 01-0330
Arlington, TX 76004-3231

Citizens are invited to attend a public hearing to comment on the report on **Thursday, August 20th at 6pm** located in Conference Room A, Arlington Human Services Center, 501 W. Sanford Street, Arlington, Texas 76011. On September 15, 2015, The Arlington City Council will review the CAPER and comments received. The final CAPER, including all public comments will be submitted to HUD by September 28, 2015. For more information contact the Grants Management main number at 817-459-6258.

Facilities are wheelchair accessible.
Contact 817-459-6258 (48 hours in advance) to make arrangements for language translation or other accommodations